



Shire of
Koorda

Drive in, stay awhile

AGENDA

Ordinary Council Meeting

To be held in Shire of Koorda Council Chambers

10 Haig Street, Koorda WA 6475

Tuesday 29 September 2026

Commencing 5.00pm

NOTICE OF MEETING

Dear Elected Members,

Notice is hereby given that the next Ordinary Meeting of Council of the Shire of Koorda will be held on Tuesday, 29 September 2026 in the Shire of Koorda Council Chambers, 10 Haig Street, Koorda.

The format of the day will be:

5.00pm	Council Meeting
Following conclusion of Council Meeting	Council Forum

Zac Donovan
Chief Executive Officer
25 September 2026

DISCLAIMER

No responsibility whatsoever is implied or accepted by the Shire of Koorda for any act, omission or statement or intimation occurring during Council or Committee meetings.

The Shire of Koorda disclaims any liability for any loss whatsoever and howsoever caused arising out of reliance by any person or legal entity on any such act, omission or statement or intimation occurring during Council or Committee meetings.

Any person or legal entity who acts or fails to act in reliance upon any statement, act or omission made in a Council or Committee meeting does so at that person's or legal entity's own risk.

In particular and without derogating in any way from the broad disclaimer above, in any discussion regarding any planning application or application for a license, and statement or intimation of approval made by a member or officer of the Shire of Koorda during the course of any meeting is not intended to be and is not to be taken as notice of approval from the Shire of Koorda.

The Shire of Koorda warns that anyone who has any application lodged with the Shire of Koorda must obtain and should only rely on **written confirmation** of the outcome of the application, and any conditions attaching to the decision made by the Shire of Koorda in respect of the application.

To be read aloud if any member of the public is present.

Signed



Zac Donovan
Chief Executive Officer

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**Shire of Koorda
Ordinary Council Meeting
5.00pm, Tuesday 29 September 2026**



1. Declaration of Opening

The Presiding person welcomes those in attendance and declares the meeting open at X.XXpm.

2. Record of Attendance, Apologies and Leave of Absence

Councillors:

Cr JM Stratford	President
Cr GW Greaves	Deputy President
Cr KA Fuchsbichler	
Cr BJ Harrap	
Cr NJ Chandler	
Cr GL Boyne	
Cr BH Moore	

Staff:

Mr Z Donovan	Chief Executive Officer
Mr D West	Works Supervisor
Miss R Coufos	Executive Support Officer

Members of the Public:

Apologies:

Visitors:

Approved Leave of Absence:

3. Public Question Time

4. Disclosure of Interest

5. Applications for Leave of Absence

6. Petitions and Presentations

7. Confirmation of Minutes from Previous Meetings

7.1. Ordinary Council Meeting held on 19 August 2026

[Click here](#) to view the August 2026 Ordinary Council Meeting Minutes

Voting Requirements ☒ Simple Majority ☐ Absolute Majority

Officer Recommendation

That, in accordance with Sections 5.22(2) and 3.18 of the *Local Government Act 1995*, the Minutes of the Ordinary Council Meeting held 19 August 2026, as presented, be confirmed as a true and correct record of proceedings.

8. Minutes of Committee Meetings to be Received

8.1. Minutes of Internal Committee Meetings to be Received

- a. Local Emergency Management Committee Meeting Minutes for meeting held on 3 September 2026
[Click here](#) to view the September 2026 Local Emergency Management Committee Meeting Minutes
- b. Bushfire Advisory Committee Meeting Minutes for meeting held on 3 September 2026
[Click here](#) to view the September 2026 Bushfire Advisory Committee Meeting Minutes

Voting Requirements ☒ Simple Majority ☐ Absolute Majority

Officer Recommendation

That, in accordance with Sections 5.22(2) and 3.18 of the *Local Government Act 1995*, Council receives the Minutes of the below Internal Committee meetings, as tabled.

- a. Local Emergency Management Committee Meeting Minutes, 3 September 2026
- b. Bushfire Advisory Committee Meeting Minutes, 3 September 2026

8.2. Minutes of External Committee Meetings to be Received

- a. GECZ Meeting Minutes for meeting held on 13 August 2026
[Click here](#) to view the GECZ Meeting Minutes
- b. NEWROC Meeting Minutes for meeting held on 1 September 2026
[Click here](#) to view the NEWROC Meeting Minutes

Voting Requirements ☒ Simple Majority ☐ Absolute Majority

Officer Recommendation

That, in accordance with Sections 5.22(2) and 3.18 of the *Local Government Act 1995*, Council receives the Minutes of the below External Committee meetings, as tabled.

- a. GECZ Meeting, 13 August 2026.
- b. NEWROC Meeting, 1 September 2026.

9. Recommendations from Committee Meetings for Council Consideration

9.1. Compliance Audit Return 2026

Governance and Compliance		
Date	23 September 2026	
Location	Not Applicable	
Responsible Officer	Zac Donovan, Chief Executive Officer	
Author	As Above	
Legislation	<i>Local Government Act 1995 Section 7.13 (i)</i> <i>Local Government (Audit) Regulations 1996 – Reg 13, 14 and 15</i> <i>Local Government Amendment Regulations (no. 4) Reg 15(2)</i>	
Disclosure of Interest	Nil	
Purpose of Report	☐ Executive Decision ☒ Legislative Requirement ☐ Information	
Attachments	Compliance Audit Return 2026 SOKD OAG Interim Management Letter SOKD	

Background:

As per the Local Government Act 1995, each local government is to carry out a Compliance Audit Return for the previous 12 months against certain requirements set by the Department of Local Government, Industry Regulation and Safety (DLGIRS).

Once completed, the CAR is presented to the Audit, Improvement and Risk Committee and then a report is to be presented to Council for adoption of the return. A copy of the completed CAR is included as an attachment for this item.

The Audit, Improvement and Risk Committee has been requested to review the CAR for 2026, if so resolved, present to Council for adoption so the CAR may be submitted prior to 30 September 2026.

Comment:

For previous periods the annual Compliance Audit Return is scheduled to be completed for the previous year, adopted by Council and submitted to the Department 31 March. However, reform regulations introduced from 1 January 2026 requires the CAR to be completed and submitted to the Local Government Inspector by 30 September 2026.

The later CAR completion date will only apply for the 2026 return with all future returns to comply with 31 March. The change for the 2026 return was to facilitate the transition for the newly created oversight role of the Local Government Inspector.

In addition, the amendments permit the Local Government Inspector to limit prescribed CAR requirements (Audit Reg. 15A). As such, the Inspector advised the sector on 1 July 2026 that the 2026 CAR would not include all statutory requirements as set out in Audit Regulation 13.

Consequently, the Shire of Koorda 2026 Compliance Audit Return is provided to the Audit, Improvement and Risk Committee to recommended to Council for adoption at the September Ordinary Meeting of Council.

The CAR reporting is in part supported by the Office of the Auditor General management letter (attached) that the result of the interim audit to primarily evaluate the financial control environment within the Shire was found to be satisfactory with no issues raised.

Consultation:

Tony Brown, Local Government Inspector
Lana Foote, Deputy Chief Executive Officer

Statutory Implications:

Local Government Act 1995 Section 7.13 (i)
Local Government (Audit) Regulations 1996 – Reg 13, 14 and 15
Local Government Amendment Regulations (no. 4) Reg 15(2)

Policy Implications:

Policy G - Legislative Compliance

Strategic Implications:

Shire of Koorda Strategic Community Plan 2026-2036
4.1 – Strengthen engagement and transparency.
4.2 – Deliver Infrastructure and Services Efficiently

Risk Implications:

Risk Profiling Theme	Non-compliance by not meeting the submission deadline
Risk Category	Compliance
Risk Description	As suggested the CAR is a self-report on various compliance requirements. The risk is that CAR is not submitted within the revised deadline.
Consequence Rating	Major (4)
Likelihood Rating	Unlikely (2)
Risk Matrix Rating	Moderate (8)
Key Controls (in place)	Awareness of compliance requirements by AIRC and Council
Action (Treatment)	Timely agenda items
Risk Rating (after treatment)	Adequate

Financial Implications:

Nil additional

Voting Requirements: ☒ Simple Majority ☐ Absolute Majority

Officer/Committee Recommendation

That, in accordance with Regulations 14 and 15 of the *Local Government (Audit) Regulations 1996*, as amended from 1 January 2026, the Audit Risk and Improvement Committee recommends that;

1. Council receives and adopts the 2026 Compliance Audit Return, as presented to the Audit Risk and Improvement Committee on 29 September 2026.
2. The 2026 Compliance Audit Return is submitted to the Local Government Inspector, signed by the Shire President and CEO, prior to 30 September 2026.

9.2. CEO Report - Financial Management, Legislative Compliance, Risk Management and Internal Controls Review

Governance and Compliance		
Date	22 September 2026	
Location	Not Applicable	
Responsible Officer	Zac Donovan, Chief Executive Officer	
Author	As above	
Legislation	<i>Local Government Act 1995</i> <i>Local Government (Audit) Regulations 1996 Regulation 17</i> <i>Local Government Regulations Amendment Regulations (No. 4) 2025</i>	
Disclosure of Interest	Nil	
Purpose of Report	☒ Executive Decision ☒ Legislative Requirement ☐ Information	
Attachments	SOKD Financial Management Audit Reg 17 Review - Summary Report	

Background:

As per the Local Government (Audit) Regulations 1996, the CEO of each local government is to review the appropriateness and effectiveness of the entity's systems and procedures in relation to three broad aspects: Financial Management, Legislative Compliance and Risk Management.

Aligned with the State Governments local government reform process, from 1 January 2026, the review of each component does not need to occur concurrently but must be completed at least once every four years with the results reported to the Audit Improvement and Risk Committee.

The AIRC meeting of 18 March 2026, was presented the detailed report provide to the CEO by consultancy Moore Australia who were engaged by the Shire to assist with the process and provide an independent assessment. A project plan to redress the matters raised was presented to the ARIC of 24 June 2026 with an update provided separately later in the ARIC 29 September meeting agenda.

The purpose of this item is for the CEO to provide the ARIC an assessment of the matters raised in the review by Moore Australia and consequently the appropriateness and effectiveness of the Shire's systems and procedures in relation to the three aspects reviewed by regulation.

Comment:

Before the changes of 1 January 2026, the aspects required to be reviewed as part of Regulation 17 were: Risk Management, Internal Controls and Legislative Compliance at the interim of once at least every three years. Under this schedule the Shire of Koorda commenced discussions with Moore Australia in 2025 to ensure the review would be completed in 2026.

Consequently, the review has been undertaken to capture both the components required at the commencement of the review and the changes implemented from 1 January resulting in the current review considering the appropriate and effectiveness of current requirements - Financial Management, Legislative Compliance and Risk Management - and the previous Internal Controls requirement.

The summary report by Moore Australia (attached) which redressed the appropriate and effectiveness of the four aspects, was previously sent out of session to the committee members following the request of 24 June ARIC meeting for Moore Australian to offer their "professional opinion on the appropriateness and effectiveness of the systems applied by the Shire of Koorda".

As detailed in the attached report, for each of the 4 components reviewed – Financial Management, Legislative Compliance, Risk Management and Internal Controls – Moore Australia found the Shire's systems and procedures were largely effective and appropriate for the size of the local government.

The review did identify significant improvements across the components and in a number of instances observed that the capacity of the Shire to meet its compliance and procedural obligations were heavily dependent on the knowledge and integrity of a small number of senior staff.

To help establish the appropriateness of the recommendations by Moore Australia to redress the matters raised, the following tables identify each as either legislative Non-Compliance matters, Control Deficiencies in risks or controls, and those recommendations considered Best Practice.

An additional allocation and table is provided – termed Modify Approach - for those recommendations which may be Control Deficiency or Best Practice components but that for which the recommendations proposed in the Moore Australia report is not considered appropriate for a local government with the financial and human resources of the Shire of Koorda.

The rationale for each of the four tables is as per the following table:

Non-Compliance	Specific legislative requirement which Moore has identified as not being met, or there is a strong basis to conclude the Shire is not complying with legislation.
Control Deficiency	Not necessarily a breach of legislation, but a material weakness in financial, governance, WHS, ICT or operational controls which should be addressed.
Best Practice	A desirable improvement but not a statutory requirement. The Shire can determine how, when or whether it should be implemented.
Modify Approach	Legitimate improvement, but the solution proposed more appropriate to a larger local government and should be scaled to Koorda's size and resources.

The following provides the allocation of the various matters to the respective tables with Non-Compliance the priority to redress, followed by Control Deficiencies and with a lower priority matters which are Best Practice

Matters of Genuine Non-Compliance

Reference	Recommendation	Response
4.2.1	Elected Member, CEO and Employee Attendance at Events – approval and dispute processes do not properly reflect statutory roles	Council President/Deputy President should not be given administrative powers that belong to Council or CEO. Rewrite approval and dispute provisions.
4.2.2	Continuing Professional Development Policy has not been reviewed following the required election cycle.	This is a specific statutory requirement under s5.128. Moore identifies the policy as last reviewed in June 2023.
4.2.4	Donations and Requests to Waive Fees – fees, discounts and waivers need to comply with adopted fees and legislative authority.	Fees should be charged at adopted rates unless a lawful authority exists for a concession/waiver.
4.2.9	Review policies routinely.	Prioritise policies with statutory review requirements and high-risk.
5.1.1	Update Code of Conduct following legislative changes and update induction	Legislative requirement
5.1.3	Corporate Business Plan has not been reviewed annually.	Separate Corporate Business Plan from Integrated Plan and review annually as per Reg. 19DA(4).
5.2.28	Annual Council Member Training Report	Specific statutory reporting obligation
5.2.29	Evidence and monitoring of statutory public notices	Maintain a simple statutory advertising/public notice register.
5.2.31	ARIC meeting fees following SAT determination	Council should formally address the SAT determination and ensure fees/superannuation arrangements comply
5.2.33	Correct statutory information in Annual Report	Omissions and incorrect/outdated legislative references in the 2024/25 Annual Report.

6.1.2	Improve Council minute recording, attachments and publication.	Minutes and publication requirements should be met but do not create duplication
6.2.1	Tender register / tender-related statutory record and publication	Maintain the required tender register and publication arrangements.
6.2.2	Delegation Register – ensure delegations, policy links, review history and exercise are properly recorded	Identified delegations that may not have been properly adopted and gaps in recording review/amendment history.
6.4.1	Record of information about conduct / complaints register under s5.96C	Public record a statutory requirement irrespective of zero issues t record

Control Deficiency

Reference	Recommendation	Response
4.2.5	Ensure procurement requirements are applied consistently, including where exemptions apply.	Particularly important because Moore found examples where quotations and exemption evidence were unavailable.
4.2.5	Sole-source procurement should consider risk and control environment.	Require a short documented justification for sole-source purchases.
4.2.11	Remove operational procedures from Council policies	Removes potential for governance issues and provides clarify CEO/Council roles.
5.1.2	Update Risk Management Framework and remove outdated references.	The issue identified is inconsistency/outdated material rather than statutory breach.
5.1.5	Independent ICT risk review	Cybersecurity deserves independent assurance, but the scope should reflect Koorda's actual risk.
5.1.5	Review risks associated with relying on a single IT provider, including SLA and qualifications.	A small Shire is particularly exposed to key-person and/or provider dependency
5.2.1	Formalise risk-management procedures and reporting to ARIC	Use one consolidated risk register/report rather than multiple departmental systems.
5.2.5	Evidence routine reviews, approvals and independent checks.	Inexpensive and provides strong audit evidence
5.2.7	Improve physical access security to Shire facilities and document risks	A simple risk register entry and access procedure should suffice.
5.2.8	Formal ICT risk evaluation and risk register	Integrate into the corporate risk register rather than create another standalone system.
5.2.11	Secure ABA banking files and prevent unauthorised alteration	Significant fraud-control issue.
5.2.12	Strong verification and authorisation procedures for changes to supplier/employee banking details.	Implement independent callback verification and documented authorisation.
5.2.13	Secure cash handling and documented procedures	Simple cash-handling procedure and reconciliation process is adequate.
5.2.14	Independent review/authorisation of journals and evidence of review	Particularly important where staffing makes segregation difficult
5.2.15	Bank/balance-sheet reconciliation review controls	Reconciliations are fundamental financial controls, although Moore's proposed level of independent review can be scaled to Koorda.
5.2.16	Risk-based stocktakes, reconciliations and stock controls	Frequency should depend on value and risk rather than automatically requiring frequent stocktakes.
5.2.18	Strengthen revenue collection, cash and debtor controls	Identified weaknesses in manual revenue processes and segregation
5.2.20	Formal review of rate-exempt properties	Establish a simple annual register/review process.
5.2.21	Purchase orders, quotations and documented exemptions	Instances where required quotations, purchase orders and exemption evidence were unavailable
5.2.23	Regular review of outstanding purchase orders	Low-cost and useful for monitoring liabilities

5.2.24	Purchasing-card agreements, monthly certification and independent review	independent review can be undertaken by an appropriately senior officer rather than creating another position.
5.2.25	Strengthen third-party contract management	Particularly for contractors delivering services
5.2.26	Review/monitor indirect costs and capitalisation	Normal accounting control rather than an elaborate additional system
5.2.27	Improve electronic and hard-copy recordkeeping and staff training	Recordkeeping obligations are statutory. The particular filing/EDRMS solution is not.
5.3.2	Employee entitlement/master list controls.	Maintain an authoritative record of salary, allowances, leave and entitlements
5.4.1	Verify contractor insurance/licences before work and retain evidence.	Particularly important for higher-risk contractors and works.
6.1.1	Include identified risks in Council/ARIC agenda items	Significant risks should accompany decisions; there is no need to produce a detailed risk assessment for every routine Council matter
6.1.2	Monthly payment list should contain only information required by legislation	Unnecessary sensitive/commercial information should not be published
6.2.4	Register of Development Applications and Building Permits	The key objective is ensuring statutory processing timeframes can be monitored
6.2.6	Register of hazardous materials, including asbestos.	Sensible risk control, particularly where Shire-controlled buildings/assets may contain asbestos
6.2.7	Register of regulatory and health inspections	A central spreadsheet/register is adequate; there is no need for a sophisticated system
6.5.1	WHS audit and follow-up of identified actions.	Risk based Tier 2 audit planned for later in period with request to focus on statutory requirements

Best Practice

Reference	Recommendation	Response
4.2.5	Remove officer purchasing approval limits from Council policy and place them in CEO operational procedures.	Council should set procurement policy; CEO should establish operational delegations/procedures.
4.2.5	Remove supplier "order of priority".	Simplify the policy and focus on value, probity, competition and legislative requirements.
4.2.5	Remove/update Regional Price Preference reference	Remove obsolete or misleading references.
5.4.2	Maintain an insurance claims register.	No formal requirement and low priority

As mentioned, a number of the Control Deficiencies and Best Practice matters have been separated out to identify that while these have value the recommendations as proposed by Moore Australia is not considered appropriate for a Band 4 local government. None of the Non Compliance matters are included in the Modify section are these are non- negotiable requirements.

Modify Recommendation

Reference	Recommendation	Response
4.2.5	Establish controls for contract variations and extensions.	A written justification and appropriate approval should be sufficient; no elaborate process is necessary for a small Shire.
4.2.5	Establish controls for contract variations and extensions	Simplify recommendation. A written justification and appropriate approval should be sufficient; no elaborate process is necessary for a small Shire.
4.2.7	Fraud and Corruption Control Policy to align with AS 8001:2021	Maintain practical fraud-control framework, but compliance with every aspect of AS 8001 is not a statutory requirement.

4.2.8	Risk Management Policy to align with ISO 31000:2018.	Framework can be consistent with ISO 31000 without needing large ISO-style system.
5.1.2	Align framework with ISO 31000 and conduct routine reviews.	Adopt the principles but retain a simple, usable framework.
5.1.5	Develop an ICT Strategic Plan.	A concise ICT risk/security plan may be more appropriate than a substantial strategic plan.
5.1.6	Test Business Continuity/Disaster Recovery Plan annually.	An annual desktop exercise involving key staff should be sufficient. Moore found not tested.
5.2.2	Formalise operational procedures/checklists/workflows	Document only high-risk or repetitive processes where failure could cause financial loss, fraud, legal breach or service disruption.
5.2.4	Improve segregation of duties and introduce independent checks where staffing limits segregation	Need to implement in consideration of staffing constraints.
5.2.9	Comprehensive independent ICT security review.	Priority because cyber risk can be significant even in a small Shire.
5.2.22	Three people independently assess high-value/high-risk procurement	Use "an appropriate level of independent assessment having regard to value, complexity and risk." Moore's three-person proposal is primarily a probity/control mechanism
5.2.32	Formal grants management system/register	A simple grants register with application, conditions, acquittal and reporting dates should be sufficient.
5.3.1	Payroll Masterfile controls; independent checking of payroll and employee entitlements	There needs to be independent review, but proposed comprehensive review every fortnight may be unnecessarily onerous.
5.3.3	Induction of employees, councillors, contractors and volunteers	Employees and councillors should receive appropriate induction. Contractors/volunteers should receive induction where relevant to their role and risk, rather than a blanket process. Moore identified that contractors and volunteers were not currently included.
6.4.2	Community complaints register and monitoring procedures.	Apply simple spreadsheet/register is adequate given Koorda's relatively low complaint volume
6.5.2	Expanded internal audit function	A small, risk-based internal audit program using external/shared/regional resources is much more appropriate.

As provided elsewhere in the agenda, significant progress has been made on about 65 per cent of the matters and recommendations. The CEO commentary provided as to the appropriateness and effectiveness of the various recommendations should be considered separate to any progress report.

Consultation:

Lana Foote, Deputy Chief Executive Officer
Darren West, Works Supervisor
Tanya Browning, Director, Moore Australia (WA)

Statutory Implications:

Local Government (Audit) Regulations 1996 Regulation 17
Local Government Regulations Amendment Regulations (No. 4) 2025

Policy Implications:

G - Legislative Compliance V1.0
G - Risk management V1.0

Strategic Implications:

Shire of Koorda Strategic Community Plan 2026-2036

4.1 Strengthen engagement transparency and trust

4.2 Deliver infrastructure and services efficiently

4.3 Maintain strong financial sustainability

Risk Implications:

Risk Profiling Theme	Failure to fulfil statutory regulations or compliance requirements
Risk Category	Compliance
Risk Description	Some temporary non-compliance
Consequence Rating	Minor (2)
Likelihood Rating	Unlikely (2)
Risk Matrix Rating	Low (4)
Key Controls (in place)	Local Government Act and regulations
Action (Treatment)	Progression of risk management activities as identified
Risk Rating (after treatment)	Effective

Financial Implications:

Nil

Voting Requirements: ☒ Simple Majority ☐ Absolute Majority

Officer Recommendation

That, in accordance with Regulations 16 and 17 of the *Local Government (Audit) Regulations 1996*, the Audit Risk and Improvement Committee recommends:

That Council receives the report as to the appropriateness and effectiveness of the Shire's systems and procedures and application of the review recommendations.

9.3. Update on Progress - Financial Management, Legislative Compliance, Risk Management and Internal Controls Review

Governance and Compliance		
Date	21 September 2026	
Location	Not Applicable	
Responsible Officer	Zac Donovan, Chief Executive Officer	
Author	As above	
Legislation	<i>Local Government (Audit) Regulations 1996 – Reg 16 and 17</i>	
Disclosure of Interest	Nil	
Purpose of Report	☐ Executive Decision ☒ Legislative Requirement ☐ Information	
Attachments	2026.09 Update - AR17 & FMR Report	

Background:

The Review of Financial Management, Risk Management, Legislative Compliance and Internal Controls helps an organisation accomplish its objectives by bringing a systematic, disciplined approach to evaluate and improve the effectiveness of risk management, control, and governance.

From 1 January 2026, reforms to the *Local Government Act 1995* how local governments are to conduct statutory reviews. Under the amended Regulation 17, the CEO must now review the effectiveness and appropriateness of the Shire's systems and procedures for financial management, legislative compliance and risk management, every 4 years, and report the results to the ARIC.

As per the revised Audit Regulation 16, the ARIC must receive and review this report and provide recommendations to Council regarding any improvements to the systems and procedures reviewed.

The ARIC Committee meeting of 18 March (and consequent Ordinary Council meeting of the same date) was presented the detailed report presented to the CEO from a review of the Shire's Regulation 17 requirements by Moore Australia who were contracted by the Shire for the task.

The ARIC Committee meet and OCM of 24 June, were presented with an update of the actions to redress the issues raised. The purpose of this item is to update the ARIOC Committee of the continuing progress on these matters.

Comment:

In all there were 73 areas identified in the Moore review for redress by the Shire of which 26 have been ranked as a high priority. The attached report details the progress on each of the matters.

The summary of the actions completed and those yet to be initiated or completed is attached for consideration.

As shown, since the last quarter nine more matters have been completed and six more commenced to bringing the progress to 64 per cent of all matters being either completed or underway since the report was provided to the Shire in March. More importantly of the 26 matters that were identified as priorities, 13 have been completed with six more underway representing 73 per cent of priority matters.

Consultation:

Lana Foote, Deputy Chief Executive Officer
Administration Staff

Statutory Implications:

Local Government (Audit) Regulations 1996 Regulation 16 and 17

Local Government Regulations Amendment Regulations (No. 4) 2025

Policy Implications:

G - Legislative Compliance V1.0

G - Risk management V1.0

Strategic Implications:

Shire of Koorda Strategic Community Plan 2026-2036

4.1 Strengthen engagement transparency and trust

4.2 Deliver infrastructure and services efficiently

4.3 Maintain strong financial sustainability

Risk Implications:

Risk Profiling Theme	Failure to fulfil statutory regulations or compliance requirements
Risk Category	Compliance
Risk Description	Some temporary non-compliance
Consequence Rating	Minor (2)
Likelihood Rating	Unlikely (2)
Risk Matrix Rating	Low (4)
Key Controls (in place)	Local Government Act and regulations
Action (Treatment)	Progression of risk management activities as identified
Risk Rating (after treatment)	Effective

Financial Implications:

Nil.

Voting Requirements: ☒ Simple Majority ☐ Absolute Majority

Committee Recommendation

That, in accordance with Regulations 16 and 17 of the *Local Government (Audit) Regulations 1996*, the Audit Risk and Improvement Committee recommends:

That Council as per the quarterly report document to September 2026 as attached to this item, notes and endorses the actions taken to the identified improvements highlighted in the Financial Management, Risk Management, Legislative Compliance and Internal Controls review.

9.4. Quarterly Reporting of the Strategic Community Plan and Workforce Plan

Governance and Compliance		
Date	23 September 2026	
Location	Not Applicable	
Responsible Officer	Zac Donovan, Chief Executive Officer	
Author	As above	
Legislation	<i>Local Government Act 1995;</i> <i>Local Government (Administration) Regulations 1996</i>	
Disclosure of Interest	Nil	
Purpose of Report	☒ Executive Decision ☒ Legislative Requirement ☐ Information	
Attachments	Quarterly Scorecard – September 2026	

Background:

Section 5.56(1) of the Local Government Act 1995 requires all local governments to have a plan for the future of the district and under the Local Government (Administration) Regulations 1996, all local governments in Western Australia are required to have adopted two key documents: a Strategic Community Plan and a Corporate Business Plan. Together these documents drive the development of each local government's Annual Budget.

The Integrated Planning and Reporting Framework and Guidelines (2016) issued by the DLGSC that guides the Strategic Community Plan and Corporate Business Plan process require that regular monitoring and reporting of these plans are undertaken. This quarterly update forms part of this key reporting process.

Council adopted the Integrated Strategic Plan 2022-2032 (which incorporates both the Strategic Community Plan and Corporate Business Plan) at the Ordinary Council Meeting of 20 April 2022. The plan was updated at the June 2024 OCM. However, the recent Regulation 17 review, identified that combining the two plans into a single document was not appropriate and consequently the Shire has moved to create separate plans.

As such at the OCM of 19 August 2026, Council adopted the Shire of Koorda Strategic Community Plan 2026-2036. The accompanying draft Corporate Business Plan – from which the revised Workforce plan will flow - was presented to the Council Information Forum of 19 August for feedback so to finalise and present to the OCM of 29 September for endorsement.

The draft Shire of Koorda draft Corporate Business Plan 2026-2030 and Workforce Plan 2026 are included on the agenda for the rescheduled OCM of 29 September.

Comment:

As the new Corporate Business Plan and accompanying Workforce Plan is yet to be presented to Council for endorsement, the attached Quarterly Scorecard updated to September 2026 review actions associated with the new Strategic Community Plan 2026-2036 and the existing Workforce Plan 2025.

The Quarterly Scorecard report is provided to Council to assist Council to meet its Integrated Planning and Reporting requirements as per the Local Government Act 1995 and Local Government (Administration) Regulations 1996.

The September 2026 Quarterly Scorecard is provided to the Audit Risk and Improvement Committee to consider with the view to recommend to Council that the Strategic Community Plan and Workforce Plan components be endorsed for publication.

Consultation:

Nil

Statutory Implications:

Local Government Act 1995

Local Government (Administration) Regulations 1996

Policy Implications:

Nil

Strategic Implications:

Shire of Koorda Strategic Community Plan 2026-2036

4.1 – Strengthen engagement and transparency

4.2 – Deliver Infrastructure and Services Efficiently

Risk Implications:

Risk Profiling Theme	Failure to fulfil statutory regulations or compliance requirements
Risk Category	Compliance
Risk Description	Some temporary non-compliance
Consequence Rating	Minor (2)
Likelihood Rating	Unlikely (2)
Risk Matrix Rating	Low (4)
Key Controls (in place)	Local Government Act and regulations
Action (Treatment)	Progression of risk management activities as identified
Risk Rating (after treatment)	Effective

Financial Implications:

Nil

Voting Requirements: ☒ Simple Majority ☐ Absolute Majority

The Audit Risk and Improvement Committee recommends:

That Council:

- 1. Adopts the quarterly reporting documents to September 2026 as attached to this item; and**
- 2. Endorses the publication of the Strategic Community Plan and Workforce Plan components as presented for community information.**

10. Announcements by the President without Discussion

11. OFFICER'S REPORTS – CORPORATE & COMMUNITY

11.1. Monthly Financial Statements

Corporate and Community		
Date	11 September 2026	
Location	Not Applicable	
Responsible Officer	Zac Donovan, Chief Executive Officer	
Author	As above	
Legislation	<i>Local Government Act 1995</i> ; <i>Local Government (Financial Management) Regulations 1996</i>	
Disclosure of Interest	Nil	
Purpose of Report	☐ Executive Decision ☒ Legislative Requirement ☐ Information	
Attachments	August 2026 Financial Activity Statement	

Background:

This item presents the Statement of Financial Activity to Council for the period ending 31 August 2026.

Section 6.4 of the *Local Government Act 1995* requires a local government to prepare financial reports.

Regulations 34 and 35 of the *Local Government (Financial Management) Regulations 1996* set out the form and content of the financial reports, which have been prepared and presented to Council.

Comment:

All financial reports are required to be presented to Council within two meetings following the end of the month that they relate to.

Consultation:

Zac Donovan, Chief Executive Officer
Finance Officers

Statutory Implications:

Council is required to adopt monthly statements of financial activity to comply with Regulation 34 of the *Local Government (Financial Management) Regulations 1996*.

Policy Implications:

Finances have been managed in accordance with the Shire of Koorda policies.

Strategic Implications:

Shire of Koorda Integrated Strategic Plan 2024

4.1.1 - Ensure efficient use of resources and that governance and operational compliance and reporting meets legislative and regulatory requirements.

Risk Implications:

Risk Profiling Theme	Failure to fulfil statutory regulations or compliance requirements
Risk Category	Compliance
Risk Description	No noticeable regulatory or statutory impact
Consequence Rating	Insignificant (1)
Likelihood Rating	Rare (1)
Risk Matrix Rating	Low (1)
Key Controls (in place)	Governance Calendar, Financial Management Framework and Legislation
Action (Treatment)	Nil
Risk Rating (after treatment)	Adequate

Timely preparation of the monthly financial statements within statutory guidelines is vital to good financial management. Failure to submit compliant reports within statutory time limits will lead to non-compliance with the Local Government Act 1995 and the Local Government (Financial Management) Regulations 1996.

Financial Implications:

Nil

Voting Requirements:

☒ Simple Majority ☐ Absolute Majority

Officer Recommendation

That Council, by Simple Majority, pursuant to Regulation 34 of the *Local Government (Financial Management) Regulations 1996*, receives the statutory Financial Activity Statement report for the period ending 31 August 2026, as presented.

11.2. List of Accounts Paid

Corporate and Community		
Date	10 September 2026	
Location	Not Applicable	
Responsible Officer	Zac Donovan, Chief Executive Officer	
Author	As above	
Legislation	<i>Local Government Act 1995;</i> <i>Local Government (Financial Management) Regulations 1996</i>	
Disclosure of Interest	Nil	
Purpose of Report	☐ Executive Decision ☒ Legislative Requirement ☐ Information	
Attachments	List of Accounts Paid	

Background:

This item presents the List of Accounts Paid, paid under delegated authority, for the period 12 August 2026 to 08 September 2026.

Comment:

From 1 September 2023, Regulations were amended that required Local Governments to disclose information about each transaction made on a credit card, debit card or other purchasing cards. Purchase cards may include the following: business/corporate credit cards, debit cards, store cards, fuel cards and/or taxi cards.

The List of Accounts Paid as presented has been reviewed by the Chief Executive Officer.

Consultation:

Zac Donovan, Chief Executive Officer
Finance Team

Statutory Implications:

Regulation 12 and 13 of the *Local Government (Financial Management) Regulations 1996* requires that a separate list be prepared each month for adoption by Council showing creditors paid under delegated authority.

Policy Implications:

Finances have been managed in accordance with the Shire of Koorda policies. Payments have been made under delegated authority.

Strategic Implications:

Shire of Koorda Integrated Strategic Plan 2024

4.1.1 - Ensure efficient use of resources and that governance and operational compliance and reporting meets legislative and regulatory requirements.

Risk Implications:

Risk Profiling Theme	Failure to fulfil statutory regulations or compliance requirements
Risk Category	Compliance
Risk Description	No noticeable regulatory or statutory impact
Consequence Rating	Insignificant (1)
Likelihood Rating	Rare (1)
Risk Matrix Rating	Low (1)
Key Controls (in place)	Governance Calendar
Action (Treatment)	Nil
Risk Rating (after treatment)	Adequate

Financial Implications:

Funds expended are in accordance with Council's adopted 2026/2027 Budget.

Voting Requirements: ☒ Simple Majority ☐ Absolute Majority

Officer Recommendation

That Council, by Simple Majority, pursuant to Section 6.8(1)(a) of the *Local Government Act 1995* and Regulation 12 & 13 of the *Local Government (Financial Management) Regulations 1996*;

Receives the report from the Chief Executive Officer on the exercise of delegated authority in relation to creditor payments from the Shire of Koorda Municipal Fund, as presented in the attachment, and as detailed below:

For the period 12 August 2026 to 08 September 2026.

Municipal Voucher V111 to V170	Totalling \$ 463,613.90
Purchase Card Transactions (V120 & V156)	Totalling \$ 10,575.29
	Total \$ 474,189.19

12. OFFICER'S REPORTS – GOVERNANCE & COMPLIANCE

12.1. Rates Recovery Auction Results

Governance and Compliance		
Date	13 September 2026	
Location	Shire of Koorda	
Responsible Officer	Zac Donovan, Chief Executive Officer	
Author	As above	
Legislation	Local Government Act 1995 (sections 6.64 and 6.68) and Schedule 6.3	
Disclosure of Interest	Nil	
Purpose of Report	☒ Executive Decision ☐ Legislative Requirement ☐ Information	
Attachments	Nil	

Background:

On Saturday 12 September the Shire of Koorda exercised its power, under Section 6.56 of the Local Government Act, and commissioned to be sold by auction properties at 40 Greenham and 27 and 51 Smith streets to recover rates and costs which have been overdue in excess of three years.

The debt recovery process that led to the seizure and sale of the three properties commenced with approval by Council at the Ordinary Council Meeting of 16 April 2025. Being unsuccessful in recovering the amounts owed, the Shire requested Council approve the sale of the properties, which was endorsed at the Ordinary Council Meeting of 18 February 2026. All decisions by Council have been by absolute majority.

The purpose of this item is to update Council on the auction outcomes and the overall result of the rates recovery program now that the last of the long-term debtors has been resolved.

Comment:

The three successful auctions on 12 September realised a combined \$244,000 which, combined with rental income, will resolve the \$133,927.19 owed to the Shire in overdue rates and charges, interest and costs of recovery including selling and transfer fees and any additional legal fees.

In respect to 51 Smith Street, the auction realised \$122,000 which will readily cover the \$47,213.57 owed to the Shire and similarly with 27 Smith Street the \$78,000 sale price is well in excess of the \$40,675.51 owed to the Shire.

In respect to 40 Greenham St, the auction realised \$44,000 which is \$2,038.11 less than the \$46,038.11 owed to the Shire, however in the intervening period between the Shire taking possession of the property and eviction ahead of the auction, the Shire received \$2,200 in rent and so will not be in arrears.

There may be additional legal costs yet incurred by the Shire for 27 and 51 Smith Street due to payment complications regarding the Bankruptcy Trustee who is required to be advised in respect to a co-owner of one of the properties and concerning an associated guarantor provision over the other property.

However, despite some matters to be resolved, the surplus in the sales prices to the existing obligations to the Shire for both 27 and 51 Smith Street is of a significant quantum to meet additional legal costs

anticipated to be no more than \$5,000 per property. As part of the Shire's costs in undertaking the process, these are prioritised for payment under Schedule 6.2 of the Local Government Act 1995.

Following the distribution of funds to the Shire's selling and recovery costs, the Local Government Act 1995 next gives priority to recovery of the Shire's rates and interest on a pro rata basis with any State or Federal government encumbrances (of which there are nil for any of the three properties).

Next funds are allocated to the discharge of any mortgages (which exist on two of the properties) with any funds then remaining to be allocated to the original owners. For the three properties auctioned on 12 September it is not anticipated any significant amount will remain after discharge of mortgages.

As mentioned, on settlement of the three properties on 9 October, the Shire will realise the entire \$131,937 owed in outstanding rates and charges and the costs of undertaking the rates recovery process and for any additional legal fees to be incurred for 27 and 51 Smith Streets.

The return from the three auctions on 12 September is in addition to \$39,176 recovered by settlement of debts by the owners of 33 Smith Street and 383 Henning Road, which were also endorsed by Council for debt recovery at the 18 February OCM, and the \$50,626 recovered by the Shire in previous sales of 1 Allenby Street and 23 Smith Street, for the non-payment of rates, on 4 October 2025.

The recent auctions now conclude action by the Shire on properties that are subject to seizure and sale under sections 6.64 and 6.68 of the Act, as at this point in time. In redressing the seven properties with excessive long-term debts the Shire has recovered in total \$223,729.

Consultation:

Brett Molony, Director, Palisade Corporate Law
Kristyn Harrap, Finance and Payroll Officer

Statutory Implications:

Local Government Act 1995 (sections 6.64 and 6.68) and Schedule 6.3

Policy Implications:

F- Debt Recovery V1.0

Strategic Implications:

Shire of Koorda Strategic Community Plan 2026-2036
4.3 Maintain Strong Financial Sustainability

Risk Implications:

Risk Profiling Theme	Possible poor community perception of Shire
Risk Category	Reputational
Risk Description	Parts of the community may disagree with the debt recovery and eviction process and take a poor view of the Shire.
Consequence Rating	Minor (2)
Likelihood Rating	Unlikely (2)
Risk Matrix Rating	Low (4)
Key Controls (in place)	Structured debt recovery program that supports residents who pay rates
Action (Treatment)	Statutory process and management controls
Risk Rating (after treatment)	Effective

Financial Implications:

Shire will recover all outstanding monies owed and incurred by the process, currently estimated at a combined \$131,937.19

Voting Requirements: ☒ Simple Majority ☐ Absolute Majority

Officer Recommendation

That Council receive the update on the 12 September auctions to recover outstanding rates and the overall outcome of the debt recovery program.

12.2. Corporate Business Plan 2026-2030

Governance and Compliance		
Date	14 September 2026	
Location	Not Applicable	
Responsible Officer	Zac Donovan, Chief Executive Officer	
Author	As above	
Legislation	Local Government Act 1995 section 5.56 (1) Local Government (Administration) Regulations 1996 Reg.19DA	
Disclosure of Interest	Nil	
Purpose of Report	☐ Executive Decision ☒ Legislative Requirement ☐ Information	
Attachments	DRAFT Shire of Koorda – Corporate Business Plan 2026-2030	

Background:

As per the Local Government Act 1995 (sect. 5.56) and supporting regulations local governments need to “plan for the future of the district,” including the development of a Strategic Community Plan and Corporate Business Plan as part of the State’s Integrated Planning and Reporting Framework.

At the Ordinary Council Meeting of 19 August 2026, Council endorsed the Strategic Community Plan from which the Corporate Business Plan supports through actions to enact the underlying community strategies. As such, and in line with the Regulation 19DA of the Local Government (Administration) Regulations 1996, the Shire is required to have a Corporate Business Plan covering at least four years.

The Corporate Business Plan is required to:

- Set out the priorities of the local government for the period covered by the Plan;
- Give effect to the strategies and priorities identified in the Strategic Community Plan;
- Identify the resources, including financial, asset and workforce requirements, necessary to achieve those priorities;
- Be integrated with the Shire's long-term financial planning, asset management planning and workforce planning;
- Be reviewed annually; and
- Be adopted by an Absolute Majority of Council.

The purpose of this item is to present Council with a draft plan to endorse or amend to serve as the Shire’s Corporate Business Plan for the period 2026 to 2030.

Comment:

As identified as part of the 2026 Regulation 17 review process, and to align with the Integrated Planning and Reporting Framework, the Shire’s former Integrated Strategic Plan has been separated into two standalone documents in the Strategic Community Plan and the Corporate Business Plan.

The Corporate Business Plan has been developed to provide the organisational and operational framework for the delivery of the priorities, strategies and objectives contained within the Shire of Koorda Strategic Community Plan 2026–2036 which was developed through consultation with the community via a survey, presentations and workshops and with Council workshop contributions.

While the Strategic Community Plan establishes the long-term vision, aspirations and objectives of the Koorda community, the Corporate Business Plan identifies 106 actions and initiatives the Shire intends to undertake to progress those strategic outcomes.

The Corporate Business Plan provides a clear link between the Strategic Community Plan and the Shire's other key planning and resource documents, including the Long-Term Financial Plan, Asset Management Plans, Workforce Plan and annual budget.

The Strategic Community Plan 2026-2036 is based around five pillars – Community, Economy, Environment, Organisation and Future. For each of these strategic pillars, the Corporate Business Plan identifies specific actions proposed to be undertaken by the Shire over the life of the Plan.

The Corporate Business Plan is intended to be a practical and adaptable document that guides the Shire's organisational priorities and resource allocation. It will be reviewed annually to reflect completed actions, changes in priorities, emerging opportunities and risks, financial capacity and other matters affecting the Shire's ability to deliver the outcomes identified by the community.

The adoption of the Corporate Business Plan will complete the separation of the previous Koorda Integrated Strategic Plan into two standalone documents and establish the framework for the Shire's ongoing integrated planning and reporting processes.

Consultation:

Community Survey & Workshops
Shire of Koorda Elected Members
Lana Foote, Deputy Chief Executive Officer
Darren West, Works Supervisor
Kim Storer, Manager, Koorda Community Resource Centre

Statutory Implications:

Local Government Act 1995 section 5.56 (1)

Local Government (Administration) Regulations 1996 section 19DA

Policy Implications:

Nil

Strategic Implications:

Actions to support all strategies contained within the Shire of Koorda Strategic Community Plan 2026-2036

Risk Implications:

Risk Profiling Theme	Failure to have statutory requirements of a Corporate Business Plan and Strategic Community Plan
Risk Category	Compliance
Risk Description	Non-compliance of Local Government regulations
Consequence Rating	Moderate (3)
Likelihood Rating	Rare (1)
Risk Matrix Rating	Low (3)
Key Controls (in place)	Scheduled reviews
Action (Treatment)	Undertake annual and periodic reviews
Risk Rating (after treatment)	Adequate

Financial Implications:

The timing of the implementation of each of the 106 Corporate Business Plan actions is set out in the Corporate Business Plan 2026-2030 and should be a point of reference in budget development for those actions requiring additional funding

Voting Requirements: ☐ Simple Majority ☒ Absolute Majority

Officer Recommendation

That Council:

1. Receives the draft Shire of Koorda Corporate Business Plan 2026-2030 as presented.
2. Notes that the Corporate Business Plan has been prepared in accordance with Section 5.56 of the *Local Government Act 1995* and Regulation 19DA of the *Local Government (Administration) Regulations 1996*.
3. Adopts the Shire of Koorda Corporate Business Plan 2026-2030 by Absolute Majority.

ABSOLUTE MAJORITY VOTE REQUIRED

12.3. Workforce Plan 2026-2030

Governance and Compliance		
Date	15 September 2026	
Location	Not Applicable	
Responsible Officer	Zac Donovan, Chief Executive Officer	
Author	As above	
Legislation	Local Government (Administration) Regulations 1996 Reg.19DA(3)(c)	
Disclosure of Interest	Nil	
Purpose of Report	☐ Executive Decision ☐ Legislative Requirement ☒ Information	
Attachments	DRAFT Shire of Koorda – Workforce Plan 2026	

Background:

While development of a Workforce Plan is not specified in the Local Government Act 1995, a requirement of a Corporate Business Plan - as per Local Government (Administration) Regulations 1996 Reg.19DA(3)(c) – is to “develop and integrate matters relating to... workforce planning”.

As such with the endorsement by Council of the Shire of Koorda Strategic Community Plan 2026-36 at the Ordinary Council Meeting of 19 August 2026 and the provision of the draft Corporate Business Plan 2026-2030, a supporting Workforce Plan 2026 has been developed and is attached.

The purpose of this item is to present Council with the draft Shire of Koorda Workforce Plan 2026-2030 as aligned with strategic intent of the Shire of Koorda Strategic Community Plan 2026-2026 and the draft Corporate Business Plan 2026-2030 as proposed elsewhere in this agenda.

Comment:

The Workforce Plan 2026–2030 has been developed to provide a framework for ensuring the Shire of Koorda has the workforce capability and capacity required to deliver the priorities and actions identified in the draft Corporate Business Plan 2026-30.

Should Council elect to make changes or amendments to the draft Corporate Business Plan 2026-2030, in considering the document as presented elsewhere in the agenda, then it is likely changes will need to flow to the Workforce Plan 2026-2036 as attached with this item.

While Council does not have a statutory role in endorsing the Workforce Plan, it still needs to have visibility as to ensure the proposed actions are within budget parameters and would be expected to support the delivery of the Strategic Community Plan and Corporate Business Plan.

The draft Shire of Koorda Workforce Plan has been developed in concert with the draft Corporate Business Plan and in consultation with staff, including an all-staff survey in May 2025. That survey identified positives in the team culture and flexibility in the workplace along with a sense of satisfaction in contributing to the community. Areas raised by staff for improvement included better communication from the leadership team, training and development and additional resourcing.

As such in developing the Workforce Plan a number of workforce challenges have been identified, including:

- Recruitment and retention of suitably qualified staff in a regional location.
- An ageing workforce and associated succession planning risks.
- Increasing legislative, governance and compliance obligations.
- Rising community expectations for service delivery and engagement.

- Regional and sector-wide skills shortages.
- Reliance on volunteers and community partnerships to support local outcomes.
- Increasing cost pressures and ongoing cost shifting from State and Federal Governments.
- Maintaining organisational capacity, capability and resilience within a small local government environment.
- Competition for skilled employees from larger local governments, government agencies and private industry.
- The need to continue developing leadership capability and organisational knowledge to support future succession requirements.

These insights along with analysis of key demographics with the workforce contribute to the four key workplace objectives underpinning the draft Workforce Plan 2026-2030 of:

1. Attracting and selecting the right people.
2. Developing a flexible, innovative and capable workforce.
3. Retaining and engaging valued employees.
4. Developing a strategic workforce for improved organisational performance.

As per the table below and as detailed in the attached draft Workforce Plan 2026-2030 these objectives each have assigned multiple actions.

OBJECTIVE	Action 1	Action 2	Action 3	Action 4	Action 5
Attracting and selecting the right people	Promote Koorda lifestyle, community and employment opportunities	Advocate for workforce housing initiatives	Maintain contemporary recruitment practices	Establish traineeship pathways	Partner with schools, TAFEs and regional providers
Developing a flexible, innovative and capable workforce	Annual training and development plans	Asset management capability development	Digital capability and systems training	Cross-skilling and workforce flexibility initiatives	Leadership development opportunities
Retaining and engaging valued employees	Flexible work arrangements maintained	Staff wellbeing initiatives implemented	Recognition program implemented	Career development discussions completed	Improve internal communication and collaboration
Developing a strategic workforce for improved organisational performance	Succession plans developed for critical roles	Workforce planning integrated with budgeting and business planning	Maintain contemporary HR policies and procedures	Expand regional workforce partnerships	Review organisational structure periodically

As detailed in the Workforce Plan 2026-2036, success measures are detailed for each of the 20 actions listed previously that are considered required to achieve the four key objectives and support the implementation of the draft Corporate Business Plan 2026-2030.

The Workforce Plan is intended to be a practical and adaptable supporting document. It is proposed to be reviewed annually and aligned with the annual review of the Corporate Business Plan to ensure that workforce priorities continue to reflect the Shire strategy and available resources.

Consultation:

Staff survey and team discussions
Lana Foote, Chief Executive Officer
Darren West, Works Supervisor

Statutory Implications:

Local Government (Administration) Regulations 1996 section 19DA(3)(c)

Policy Implications:

Nil

Strategic Implications:

Shire of Koorda Strategic Community Plan 2026-2036
4.1 Strengthen engagement, transparency and trust
4.2 Deliver infrastructure and services efficiently

Risk Implications:

Risk Profiling Theme	Failure to implement Workforce Plan options
Risk Category	Reputational
Risk Description	Staff may disengage as employees if in having provided input for the development of the Plan it is not adequately implemented
Consequence Rating	Moderate (3)
Likelihood Rating	Rare (1)
Risk Matrix Rating	Low (3)
Key Controls (in place)	Scheduled reviews
Action (Treatment)	Annual and quarterly reviews
Risk Rating (after treatment)	Adequate

Financial Implications:

Much of the Workforce Plan 2026-2026 can be implemented with existing resources. Should actions require additional funding beyond budget allocations, business case will be presented to Council.

Voting Requirements: ☒ Simple Majority ☐ Absolute Majority

Officer Recommendation

That Council receives the Shire of Koorda Workforce Plan 2026-2030 as presented.

13. OFFICER'S REPORTS – WORKS & ASSETS

13.1. MRWA HVS Koorda-Dowerin Road

Works and Assets		
Date	2 September 2026	
Location	Not Applicable	
Responsible Officer	Zac Donovan, Chief Executive Officer	
Author	As above	
Legislation	<i>Road Traffic Act 1974; Road Traffic (Vehicle) Regulations 2014</i>	
Disclosure of Interest	Nil	
Purpose of Report	☐ Executive Decision ☒ Legislative Requirement ☐ Information	
Attachments	Email from Main Roads HVS Route Assessment 1 Sept 2026	

Background:

As pre-empted at the Ordinary Council Meeting of 19 August, Main Roads WA Heavy Vehicle Services have requested a response from the Shire for an application to change a section of the Koorda-Dowerin Road to Restricted Access Vehicle category 6 which would make the to make the status consistent along the length of the road within the Shire.

Currently the Koorda-Dowerin Road has RAV6 status from the Koorda townsite to a mid-point before the Shire of Dowerin border where it reverts to RAV4. A previous application to MRWA HVS requested roads within Dowerin to be RAV6 which, if allocated to the Shire of Dowerin section of the Koorda-Dowerin Road, would create a gap at the border for the RAV4 section on the Koorda side.

The MRWA HVS request is brought to Council as per the OCM resolution 17 April 2029 requiring that any application beyond RAV 4 is to be referred to Council for consideration. It should be noted that while Council is invited to provide comment the legislation provides authority for the Commissioner of Main Roads to approve road access to RAVs and does not provide authority for Local Governments.

The purpose of the item is therefore to provide Council the opportunity to provide comment to be considered by MRWA HVS in determining the application.

Comment:

Council will recall, last month MRWA HVS forwarded an application to the Shire from Thortek WA Pty Ltd which included a request for “all roads located in the Shire of Dowerin” to be RAV 6 to facilitate 150 movements per annum to transport of 6,000 tonnes of liquid fertilizer.

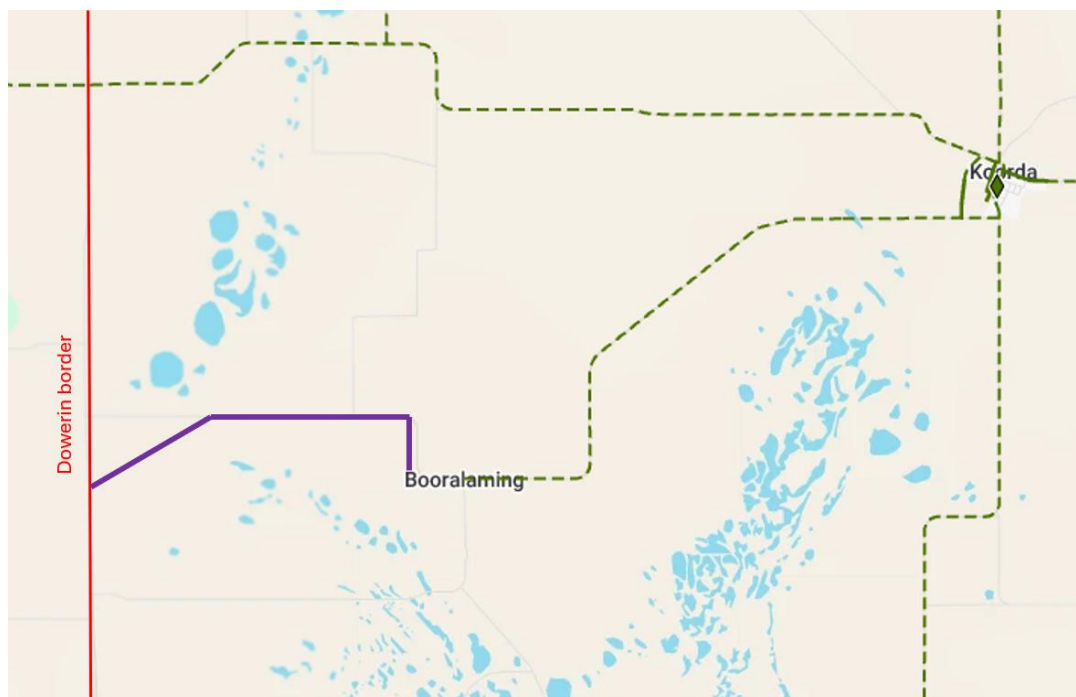
MRWA HVS later withdrew the request of the Shire of Koorda when asked why the Shire of Koorda had been requested to comment on an application which did not identify any roads within the Shire.

The latest request from MRWA HVS on 1 September (attached) mentions having received an application to deliver to a property on Aldred Road, however unlike the previous request in August a copy of the application was not attached with the request.

On request by the Shire, MRWA HVS provided an additional email including a scanned document from the applicant (Thortek WA) identifying the relevant section on the Koorda-Dowerin Road and the department had “confirmed with the applicant via phone” that they require access to Aldred Road.

The email from MRWA HVS also requested a response from the Shire within four weeks, which would not be facilitated by the September OCM being moved to later in the month. The Shire consequently also advised MRWA HVS that the Shire would provide comment on 20 September which was accepted.

As presented with the item at the August OCM, the following graphic shows (in purple) the section of the Koorda-Dowerin Road currently RAV 4 that is the subject of the request for RAV6 status.



In addition, and as reported at the August OCM, the Shire Works Supervisor believes the road could support a change to RAV 6 however cautions that there would likely be significantly more traffic as a completed RAV6 route than as currently only part of the section. The request does not change the Accredited Mass Management Scheme from the existing AMMS level 1.

Consultation:

Darren West, Works Supervisor
Main Roads WA Heavy Vehicle Services

Statutory Implications:

The Road Traffic (Vehicles) Act 2012 provides authority for the Commissioner of Main Roads to approve RAV status and access.

The Land Administration Act 1997 Section 55 and Local Government Act 1995 Section 3.53(2) provides the Shire management responsibility for local roads.

Policy Implications:

The resolution of April 2019 was for all requests exceeding RAV4 to be considered by Council.

Strategic Implications:

Shire of Koorda Strategic Community Plan 2026-2036

4.2 Deliver infrastructure and services efficiently

4.3 Maintain strong financial sustainability

Risk Implications:

Risk Profiling Theme	Likely increased wear and tear to affected roads and increased maintenance costs for ratepayers.
Risk Category	Property Damage and Financial Impact
Risk Description	Localised damaged rectified by routine internal procedures.
Consequence Rating	Minor (2)
Likelihood Rating	Likely (4)
Risk Matrix Rating	Moderate (8)
Key Controls (in place)	Reallocation of road grant funding.
Action (Treatment)	Advocacy
Risk Rating (after treatment)	Adequate

Financial Implications:

Nil additional

Voting Requirements: ☒ Simple Majority ☐ Absolute Majority

Officer Recommendation

That Council support the application for Restricted Access Vehicle category 6 on the Koorda-Dowerin Road to be extended from Koorda to the border with the Shire of Dowerin.

13.2. MRWA HVS Cadoux-Koorda Road

Works and Assets		
Date	15 September 2026	
Location	Not Applicable	
Responsible Officer	Zac Donovan, Chief Executive Officer	
Author	As above	
Legislation	Road Traffic Act 1974; Road Traffic (Vehicle) Regulations 2014	
Disclosure of Interest	Nil	
Purpose of Report	☐ Executive Decision ☒ Legislative Requirement ☐ Information	
Attachments	Email from Main Roads HVS Route Assessment 15 Sept 2026 Application Road Trains Australia Pty Ltd	

Background:

Main Roads WA Heavy Vehicle Services has requested comment from the Shire of Koorda on an application for the section of Cadoux-Koorda Road from the Shire border at Booramaling-Kulja Rd to Felgate Road to be increased to RAV7 (currently RAV6).

In the application, Road Trains Australia Pty Ltd identifies that the request in change of status is to enable two movements per week to transport approximately 12,000 tonnes of chemical and fuel per annum from Coogee Chemicals to Kalgoorlie. That is, the activity has no benefit to local industry.

The Application is brought to Council as per the OCM resolution 17 April 2029 requiring that any application beyond RAV4 is to be referred to Council for consideration.

The purpose of the item is therefore to provide Council the opportunity to provide comment to be considered by MRWA HVS in determining the application.

Comment:

MRWA HVS has said (as per the attached email) that it understands there is previous history relating to Cadoux-Koorda Road, specifically concerning the reinstatement of RAV access from RAV7 to RAV6 and has gone to lengths to request that the Shire be specific and detailed in its response.

Details of the application are detailed in the following and the attached submission by Road Trains Australia Pty Ltd.

Dimension Requirements					
Road No.	Road Name	From Location (SLK)	To Location (SLK)	Current Network	Requested Network
4110002	Cadoux - Koorda Rd	Koorda - Wongan Hills Rd (0.00)	Felgate Rd (21.23)	- Tandem Drive Network 6 - Tri Drive Network 2 - PBS Tandem Drive Network 2B	Tandem Drive Network 7
Mass Requirements					
Road No.	Road Name	From Location (SLK)	To Location (SLK)	Current Mass Level	Requested Mass Level
4110002	Cadoux - Koorda Rd	Koorda - Wongan Hills Rd	Felgate Rd (21.23)	AMMS Level 1 (No change)	AMMS Level 1 (No change)

In requesting information from Council as to its position, MRWA HVS has requested the Shire provide:

1. Estimated traffic volumes for the relevant road; and
2. Any comments relating to road construction and/or ongoing maintenance, planning conflicts, community amenity, development issues or other matters that may be impacted by adding the road to the requested RAV network.

In reviewing the application, the Shire of Koorda Works Supervisor Darren West does not believe the section detailed by MRWA HVS can sustain the increased impact that would come with effectively opening the Cadoux-Koorda Road to all east-west RAV7 traffic.

As outlined by Mr West, MRWA already has a designated RAV7 route for operators transporting between the metropolitan area and Kalgoorlie, and beyond, but that operators would rather circumvent that route as it requires reducing trailers between Northam and the metropolitan area.

Mr West also spoke with a works representative at the Shire of Wongan-Ballidu who claimed that MRWA HVS had done an assessment “roughly 12 months ago” following a similar application and that it was rejected due to a lack of stacking distance west-bound at the Cadoux railway crossing.

In its email to the Shire, MRWA HVS has advised that it will undertake its own onsite assessment and consider safety matters in accordance with its Standard Restricted Access Vehicle (RAV) Route Assessment Guidelines and Guidelines for Approving RAV Access.

The Shire has been requested to provide its response within four weeks of receipt of the request on 14 September 2026 which provides a response timeframe to approximately 12 October 2026.

MRWA HVS has advised that it will conduct its own onsite assessment and consider the safety aspects of the application as part of its Route Assessment Process and proposes that any response from the Shire should consider:

- the current condition and construction standard of Cadoux-Koorda Road;
- the ability of the road to accommodate the proposed RAV 7 configuration;
- the anticipated frequency of approximately two movements per week;
- potential additional pavement deterioration and maintenance requirements;
- impacts on existing local road users and community amenity;
- any known development, planning or land-use conflicts;
- the benefits of facilitating an efficient freight route through the district; and
- whether any additional conditions, restrictions or monitoring should be considered by MRWA HVS.

The Shire of Koorda Works Supervisor will attend the OCM of 29 September to speak to the item and answer any questions of Council.

Consultation:

Darren West, Works Supervisor

Main Roads WA Heavy Vehicle Services

Statutory Implications:

The Road Traffic (Vehicles) Act 2012 provides authority for the Commissioner of Main Roads to approve RAV status and access.

The Land Administration Act 1997 Section 55 and Local Government Act 1995 Section 3.53(2) provides the Shire management responsibility for local roads.

Policy Implications:

The resolution of April 2019 was for all requests exceeding RAV4 to be considered by Council.

Strategic Implications:

Shire of Koorda Strategic Community Plan 2026-2036

4.2 Deliver infrastructure and services efficiently

4.3 Maintain strong financial sustainability

Risk Implications:

Risk Profiling Theme	Likely increased wear and tear to affected roads and increased maintenance costs for ratepayers.
Risk Category	Property Damage and Financial Impact
Risk Description	Localised damaged rectified by routine internal procedures.
Consequence Rating	Minor (2)
Likelihood Rating	Likely (4)
Risk Matrix Rating	Moderate (8)
Key Controls (in place)	Reallocation of road grant funding.
Action (Treatment)	Advocacy
Risk Rating (after treatment)	Adequate

Financial Implications:

Nil additional

Voting Requirements: ☒ Simple Majority ☐ Absolute Majority

Officer Recommendation

Council instruct the CEO to request the Works Supervisor to respond in a timely manner to the request of MRWA HVS advising that by resolution Council opposes the change in status to RAV7 for the Cadoux-Koorda Road on the grounds of:

1. Anticipated increased and unsustainable damage to the road surface.
2. The proponent has available an existing RAV7 designated route to Kalgoorlie.
3. The proponent's activities offer no benefit to the ratepayers of the Shire of Koorda.
4. The application is an attempt to avert using the appropriate route established by MRWA.
5. Approving the application will enable all east-west transport to use the route.
6. Approving the route will result in RAV7 vehicles traversing through built up residential areas.

13.3. 2026-2027 Roadworks Program Update

Works and Assets		
Date	24 September 2026	
Location	Not Applicable	
Responsible Officer	Zac Donovan, Chief Executive Officer	
Author	As Above	
Legislation	Local Government Act 1995 Local Government (Financial Management Regulations) 1996	
Disclosure of Interest	Nil	
Purpose of Report	☒ Executive Decision ☐ Legislative Requirement ☒ Information	
Attachments	SOKD Roadworks Program 2026-27 Revised Grants Commission – SOKD Update	

Background:

At the time of setting the Shire of Koorda Roadworks program for the 2026-2027 financial year the middle east conflict that caused a spike in global oil prices had been underway for almost three months and bringing uncertainty as to the eventual impact on costs of key roadworks components.

Consequently, the 20 May Ordinary Meeting of Council, in considering the proposed roadworks program, agreed a prudent contingency to revisit the situation after the first quarter of the financial period and hold an additional Works Committee meeting in September.

At that time, it was assumed that after the passage of four months, the situation in the middle east would have greater clarity and the Shire would be better able to establish the budget impact on associated consumables such as fuel and bitumen.

Unfortunately, the conflict in the middle east continues with no expectation of a resolution in the near term which has resulted in no clearer position for the Shire as to the adequacy of funding of the 2026-2027 roadworks program.

The purpose of this item is to provide Council with an update on the Shire roadworks program and the contingencies being considered in place of calling an additional Works Committee meeting.

Comment:

While the situation in the middle east remains uncertain and consequently the impact on key components in delivering the Shire's roadworks program, there has been significant developments that have favoured the Shire's capacity in additional grant funding and improved terms for some suppliers.

Attached is correspondence from the WA Local Government Grants Commission detailing the additional adjustment to the Shire's Financial Assistance Grants for the financial year. As Council will recall the Shire is allocated an estimated 80 per cent of its annual grant in the previous June.

The Shire consequently budgeted to receive the additional 20 per cent or \$348,107, however the additional grant payment has totalled \$512,906 – a \$164,799 increase on that expected at time of budget of which \$47,934 is an increase to the direct roads funding component. This is significant as only \$8,000 of the \$2.122m works program is funded by the Shire.

The additional funding has not as yet been allocated to maintaining the works program and will be preserved as a contingency up until at least the end of the December quarter when it is expected to be greater clarity on the actual impact on the roadworks program.

However, in addition to additional Financial Assistance Grant funding, the Shire Works Supervisor has negotiated improved terms across some components associated with the roadworks program that has helped offset increasing costs in other components.

A summary of the significant adjustments is provided in the following table:

Component	2025-2026	2026-2027	Net Impact	Rationale
Blue-metal Aggregate	\$79/t	\$67/t	\$30,000	Change in supplier
Bitumen	\$1.25/l	\$1.55/l	(\$48,200)	Increase due to oil price increases
Wetmix	\$2.16/sqm	\$1.42/l	\$47,000	Existing contractor with improved terms

Though, as mentioned, the evolving situation in the middle east remains unclear, the Shire has adjusted roadworks projects to remain within current budget allocations. For example, the attached revised roadworks program shows that while the asphalt works have been completed on the intersections at Burakin Wialki and Ninghan roads the coverage was limited to redress the priority areas.

In addition, it is proposed for the reseal for Kulja-Kalanie Road (RRG006B) will proceed but be reduced by 200 metres which will provide an anticipated saving of \$8,000. However, this is one of the bitumen projects that is likely to be reviewed again in December and potentially be allocated additional funding.

Along with the previously mentioned intersections, the roadworks so far completed from the program include clear reform sheet on Scotsman (RC128) and Kulja Central (R2R088) with works commenced on the full reconditioning of Kulja Kalanie (RRG006).

The Shire Works supervisor has identified the clear reform sheet for Dukin West (RC011) as the project that will be postponed, with a saving of \$90,000, should the situation worsen on costs.

Consultation:

Darren West, Works Supervisor

Statutory Implications:

Local Government Act 1995

Local Government (Financial Management Regulations) 1996

Policy Implications:

Nil

Strategic Implications:

Shire of Koorda Strategic Community Plan 2026-2036

4.1 Strengthen engagement, transparency and trust

4.2 Deliver infrastructure services efficiently

4.3 Maintain strong financial sustainability

Risk Implications:

Risk Profiling Theme	Failure to complete projects on budget
Risk Category	Project
Risk Description	Variation to scope and or objective requiring restructure of project requiring Council approval.
Consequence Rating	Major (4)
Likelihood Rating	Unlikely (2)
Risk Matrix Rating	Moderate (8)
Key Controls (in place)	Project reporting.
Action (Treatment)	Comprehensive plans provided by the item.
Risk Rating (after treatment)	Adequate

Financial Implications:
As detailed in attachments

Voting Requirements: ☒ Simple Majority ☐ Absolute Majority

Officer Recommendation

That Council:

1. Receive the update on the 2026-2027 Shire of Koorda Roadworks Program
2. The CEO reports back to the December Ordinary Meeting of Council or earlier if there is a significant change in circumstances affecting the delivery of the Roadworks Program.

14. Urgent Business Approved by the Person Presiding or by Decision

15. Elected Members' Motions

16. Matters Behind Closed Doors

It is recommended that Council close the meeting to the public in accordance with the Local Government Act section 5.23 (2) (b) as the matter relates to recruitment or employment of the CEO including a review of performance under section 5.38.

16.1 CEO Performance Review Outcome

Governance and Compliance		
Date	13 September 2026	
Location	Shire of Koorda	
Responsible Officer	Zac Donovan, Chief Executive Officer	
Author	As above	
Legislation	Local Government Act 1995 (sec. 5.38 and 5.39A) Local Government (Administration) Regulations 1996 (div. 3)	
Disclosure of Interest	Nil	
Purpose of Report	☒ Executive Decision ☐ Legislative Requirement ☐ Information	
Attachments	CEO Performance Review - Summary Report CEO KPI Self-Assessment Report CEO Annual Performance Review Report CEO Performance Review - Remuneration Report KPIs Reference Report	

17. Closure