Shire of Koorda Ordinary Meeting of Council Minutes – 18 February 2020

2020

MINUTES

Shire of Koorda

18/02/2020

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SHIRE OF KOORDA MINUTES

FOR THE ORDINARY MEETING OF COUNCIL Held in the Council Chambers, 10 Haig Street, Koorda, Tuesday 18th February at 5.00pm

1 DECLARATION OF OPENING

The Presiding Person declared the meeting open at 5.00pm and thanked Councillors and staff for their support and co-operation in having the meeting brought forward one day.

2 ANNOUNCEMENT OF VISITORS

3 RECORD OF ATTENDANCE

3.1 Record of Attendance:

CR FJ Storer President

CR JM Stratford Deputy President CR GL Boyne Councillor – 5.02 pm

CR BG Cooper Councillor
CR PL McWha Councillor
CR LC Smith Councillor
CR RDG Storer Councillor

Mr Darren Simmons CEO
Miss Lana Foote DCEO

- 3.2 Apologies:
- 3.3 Approved Leave of Absence:

PRESIDENT TO DRAW THE DISCLAIMER TO THE PUBLIC'S ATTENTION (If members of the public present)

4 QUESTION TIME FOR THE PUBLIC

- 4.1 Response to Previous Public Questions Taken on Notice
- 4.2 Public Question Time Open
- 4.3 Public Question Time Closed

5 APPLICATIONS FOR LEAVE OF ABSENCE

6 DECLARATIONS OF INTEREST

7 PETITIONS/DEPUTATIONS/PRESENTATIONS/SUBMISSIONS

3

8 CONFIRMATION OF MINUTES FROM PREVIOUS MEETINGS

8.1 ORDINARY MEETING HELD 18 December 2019

COUNCIL DECISION Officer Recommendation

Moved Cr G Storer

Seconded Cr JM Stratford

That the Minutes of the Koorda Shire Council Ordinary Meeting held on the 18 December 2019, as circulated, be confirmed and certified as a true and accurate record.

PUT AND CARRIED: 6/0 RESOLUTION NO: 010220

9 ANNOUNCEMENTS BY THE PRESIDING PERSON WITHOUT DISCUSSION

On behalf of Council, I wish to pass on condolences to the Boyne family on passing of Doreen.

The Deputy President, Cr Stratford, on behalf of Council expressed condolences to the Storer family on the passing of Beryl.

WALGA Quarterly Report for October to December 2019 tabled.

Annual Summary for 2019 – Wheatbelt Ag Care Family Counselling & Support Service tabled.

The 2 pilot projects under the Wheatbelt Secondary Freight Network will be officially launched in Mogumber in the Shire of Victoria Plains tomorrow (Wednesday 19 February 2020). In attendance will be the Deputy Prime Minister Hon Michael McCormack MP, Hon Rita Saffioti MLA, Minister for Transport, Hon Mia Davies MLA and Hon Melissa Price MP.

10 **REPORTS OF COMMITTEES**

11 **CHIEF EXECUTIVE OFFICERS REPORT**

11.1 **Governance and Administration**

11.1.1 NEWROC COUNCIL MEETING AND PROPOSED SHIRE OF DOWERIN

MEMBERSHIP

Tuesday 10 December 2019

Section 5.23 – Applicability

Location: **NEWROC Regions**

Portfolio: **Governance, Administration and Finance**

Cr JM Stratford

File Reference: ADM 0105

No Interest declared by CEO Disclosure of Interest:

Darren Simmons, Chief Executive Officer Author: DS Nimon

Signature of CEO

Attachment: Minutes (Attachments Page 2 - 22)

Background:

Minutes of the NEWROC Council Meeting held on 10 December 2019 at Wyalkatchem.

Comment:

The following issues were discussed:

Item 5.3 Minutes - Council Meeting 22 October 2019

Income, Expenditure & Profit & Loss Item 6.1

Item 6.2 **NEWROC Audit**

Item 7.3 **NEWROC** End of Year Review

Item 9.1 **Elected Members Training**

Local Business Programs Item 9.2

Item 9.3 **Grant Guru**

Item 9.4 Telstra

NEWROC Health Forum Update Item 9.5

2020 Meeting Schedule Item 10

In addition, and subsequent to NEWROC's December 2019 meeting, the Shire is in receipt of an associated report from the NEWROC Executive Officer which states:

In late 2019, the Shire of Dowerin informally approached the NEWROC CEO and EO to consider moving from AROC to the NEWROC. This then followed with a meeting between the NEWROC Chair, CEO and EO and the Shire of Dowerin President, Vice President and CEO.

The discussions at the meeting of representatives was then shared at the December 2019 NEWROC Council meeting and members discussed the proposal. Key points of discussion included:

- Strategic direction of the NEWROC and the Shire of Dowerin's alignment with this
- Community sizes across the NEWROC and the 'fit' with the Shire of Dowerin
- Participation in NEWTravel and the Wheatbelt Way (they already contribute the same financial amount as NEWROC members to both groups)
- Joining fee (membership fee plus contribution to the NEWROC "investment fund" which currently is approximately Term Deposit \$151K, Operational Funds \$182K)
- Minimum time that the Shire of Dowerin must commit to the NEWROC
- Exit fees from AROC
- AROC response, risk and anticipated response

The Shire of Dowerin is exceptionally keen to join the NEWROC and to this end has officially communicated this to NEWROC and to AROC.

Members are asked to consider the following options, as starting points for discussion at the next Executive meeting:

	OPTION 1	OPTION 2	OPTION 3
Annual Membership Fee	Pro rata if they participate in NEWROC meetings until the EOFY Voting rights	Participation in NEWROC meetings until the EOFY No fee No voting rights	Participation only in the strategic planning sessions, then official membership, attendance and voting in new FY
	Membership fee paid in one amount	Membership fee paid in instalments over the first year only	
Contribution to the NEWROC Investment Fund	Currently 6 members – equal amount \$55,500	AROC exit fee plus a % or \$amount	'Indicative' amount \$35K to \$40K
	Paid immediately upon membership	Paid over two years	Paid over three years
	Project specific contributions		
	Identification of existing projects that the Shire of Dowerin can and cannot participate in e.g. Telco project without a contribution to the data centre		

	OPTION 1	OPTION 2	OPTION 3
Possible amendments to the NEWROC MoU	Minimum term of commitment five years	Minimum term of commitment three years	
	Stipulated exit fees	Exit fees appropriate to the length of membership	
	If NEWROC Council agrees, including the Shire of Dowerin as a member		
	MoU re-signed July 2020 if the Shire of Dowerin joins		

Presented below are recommendations based on the Shire of Mt Marshall's resolved position as the Chief Executive Officer's agrees that this represents an efficient and effective way of facilitating this change. It is of course open to Council to change any of the options or present an alternative option.

Consultation

Shire President NEWROC Executive Officer

Statutory Environment:

Nil

Policy Implications:

Nil

Financial Implications:

Nil to the Shire of Koorda immediately

Strategic Implications:

Shire of Koorda Strategic Community Plan

- 4.1.7 Develop successful and collaborative partnerships
- 4.2.2 Facilitate resource sharing on a regional basis

Simple majority

COUNCIL DECISION Officer Recommendation

Moved CR BG Cooper

Seconded CR PL McWha

That Council

- 1. Note and endorse the recommendations of the NEWROC Council meeting held at Wyalkatchem on 10 December 2019;
- 2. Advises the NEWROC Executive Officer that the Shire of Koorda is in favour of the Shire of Dowerin joining the NEWROC organisation as of 1 July 2020 subject to:
 - (a) any decision by NEWROC to admit the Shire of Dowerin being decided by an absolute majority vote of NEWROC Council;
 - (b) Annual Membership Fee in accordance with Option 2
 - (c) Contribution to Investment Fund follow Option 1 (but with the ability to pay over 2 years); and
 - (d) MOU amendments Option 1

PUT & CARRIED: 7/0 RESOLUTION NO: 020220

Prior to consideration of item 11.1.2, the Shire President outlined that the Audit Committee had met immediately prior to this meeting of Council to consider the 2019 Local Government Statutory Compliance Audit Return (CAR). The Shire President further advised that following its consideration and minor modification, the Audit Committee has recommended to Council adoption of the CAR as modified.

11.1.2 LOCAL GOVERNMENT STATUTORY COMPLIANCE AUDIT RETURN 2019

Section 5.23 – Applicability

Location: Shire of Koorda

Portfolio: Governance, Administration and Finance

Cr JM Stratford

File Reference: ADM 0121

Disclosure Of Interest: No interest declared by the CEO

Author: Lana Foote, Deputy Chief Executive Officer

Signature of CEO

Attachment: Compliance Audit 2019 (Attachments page 23 – 34)

Background:

Each local government is to carry out a Compliance Audit return for the period 1 January to 31 December against certain requirements included within a Compliance Audit Return (CAR) provided by the Department of Local Government.

The CAR, once completed, is to be presented to the Audit Committee and then a report is to be presented to Council for adoption of the return. A copy of the completed CAR is included as an attachment for this item.

The Audit Committee has been requested to review the CAR for 2019 at a meeting immediately preceding Council's February 2020 Ordinary Meeting and, if so resolved, present to Council for adoption so the CAR may be submitted prior to 31 March 2020.

Comment:

The Compliance Audit Return for 2019 has been completed as required;

 Care was taken when completing the Compliance Audit Return to endeavour to ensure all items were adequately addressed in accordance with the 'Audit of Compliance' per Section 7.13(i) of the Local Government Act 1995.

The Compliance Audit Return is:-

- Now presented to Council for adoption,
- Should be received by the Department of Local Government by 31 March 2020.

The Compliance Audit Return has endeavoured to cover various aspects of Statutory Compliance as required by the Local Government Act and various regulations, to include statutory requirements listed in the Local Government (Audit) Regulations in the return.

There is a possible interpretation on completion of the "Compliance Audit" and the requirement that a Local Government is to complete this Compliance Audit Return. These are matters that still remain the responsibility of the Auditor to verify compliance. It is noted that the Compliance Audit

Return does not contain a number of the provisions of the Local Government (Financial Management) Regulations 1996.

Consultation:

Darren Simmons, Chief Executive Officer

Statutory Environment:

Local Government Act 1995, Section 7.13(i) Audit Regulations 13, 14, 15.

Policy Implications:

Nil

Financial Implications:

Nil

Strategic Implications:

4.2.4 - Operate in a financially sustainable manner (ongoing)

4.3.3 - Provide reporting processes in a transparent, accountable and timely manner (short term, in progress)

Voting Requirement:

Absolute majority

COUNCIL DECISION Committee Recommendation

Moved CR JM Stratford

Seconded CR PL McWha

That the Compliance Audit Return for the 2019 calendar year, as presented and modified at the Audit Committee Meeting held on 18 February 2020, be adopted.

PUT & CARRIED BY ABSOLUTE MAJORITY: 7/0 RESOLUTION NO: 030220

11.2 Finance

11.2.1 MONTHLY FINANCIAL STATEMENTS – DECEMBER 2019

As at 31 December 2019

Section 5.23 - Applicability

Location: Shire of Koorda

Portfolio: Governance, Administration and Finance

Cr JM Stratford

File Reference: ADM 0448

Disclosure Of Interest: No interest declared by CEO or DCEO

Author: Lana Foote, Deputy Chief Executive Officer

Signature of CEO

Attachment: Monthly Financial Statement (Attachments Page 35 - 58)

Background:

Submission of monthly Financial Statements for period ended 31 December 2019.

Comment:

Monthly Financial Statements for the period ended 31 December 2019 for Council's information and acceptance. The variances are mentioned on Note 14 of Statement of Financial Activity.

Consultation:

Nil

Statutory Environment:

Local Government Act 1995, Section 6.4

Local Government (Financial Management) Regulations 1996 34.1(2) as amended 2005

Policy Implications:

Nil

Financial Implications:

Nil

Strategic Implications:

Shire of Koorda Strategic Community Plan

4.2.4 - Operate in a financially sustainable manner (ongoing)

4.3.3 - Provide reporting processes in a transparent, accountable and timely manner

Simple majority

COUNCIL DECISION Officer Recommendation

Moved CR LC Smith

Seconded CR GL Boyne

That the monthly Financial Statements for the period ended 31 December 2019, as presented, be received and adopted.

PUT & CARRIED: 7/0 RESOLUTION NO: 040220

11.2.2 MONTHLY FINANCIAL STATEMENTS – JANUARY 2020

As at 31 January 2020

Section 5.23 – Applicability

Location: Shire of Koorda

Portfolio: Governance, Administration and Finance

Cr JM Stratford

File Reference: ADM 0448

Disclosure Of Interest: No interest declared by CEO or DCEO

Author: Lana Foote, Deputy Chief Executive Officer

Signature of CEO

Attachment: Monthly Financial Statement (Attachments Page 59 - 82)

Background:

Submission of monthly Financial Statements for period ended 31 January 2020.

Comment:

Monthly Financial Statements for the period ended 31 January 2020 for Council's information and acceptance. The variances are mentioned on Note 14 of Statement of Financial Activity.

Consultation:

Nil

Statutory Environment:

Local Government Act 1995, Section 6.4

Local Government (Financial Management) Regulations 1996 34.1(2) as amended 2005

Policy Implications:

Nil

Financial Implications:

Nil

Strategic Implications:

Shire of Koorda Strategic Community Plan

4.2.4 - Operate in a financially sustainable manner (ongoing)

4.3.3 - Provide reporting processes in a transparent, accountable and timely manner

Simple majority

COUNCIL DECISION Officer Recommendation

Moved CR PL McWha

Seconded CR GL Boyne

That the monthly Financial Statements for the period ended 31 January 2020, as presented, be received and adopted.

PUT & CARRIED: 7/0 RESOLUTION NO: 050220

11.2.3 ACCOUNTS PAID AS LISTED

As at 20th February 2019

Section 5.23 – Applicability

Location: Shire of Koorda

Portfolio: Governance, Administration and Finance

Cr JM Stratford

File Reference: ADM 0448

Disclosure Of Interest: No interest declared by CEO or DCEO

Author: Lana Foote, Deputy Chief Executive Officer

Signature of CEO

Attachment: Monthly Report Lists (Attachments Page 83 - 85)

Background:

Regulatory requirement to advise Council of payments made, since the previous meeting.

Comment:

The payments on the attached schedules have been made for the period from 13 December 2019 to 13 February 2020 and are generally within budget guidelines and are of an operational nature. Payments for capital assets expenditure are:

V453	PM & CJ Cooke	\$1,841.40
V472	Western Rural Earthmoving	\$12,127.50
V476	Colas WA	\$255,418.85
V525	Lawn Doctor Turf Farm	\$841.50
V535	Credit Card: Dawsons Garden World	\$378.50
V541	Benara Nurseries	\$99.00
V555	Overland Freight	\$880.00
V557	Quality Builders	\$28,361.09
V561	The Watershed Water Systems	\$1,728.08

Consultation:

Nil

Statutory Environment:

Local Government Act 1995, Section 5.42

Local Government (Financial Management) Regulations 1996 12(1) (a), 13(1), 13(3).

Policy Implications:

Nil

Financial Implications:

Budget guidelines and constraints

Need to authorise unbudgeted expenditure (if any)

Strategic Implications:

Shire of Koorda Strategic Community Plan

- 4.2.4 Operate in a financially sustainable manner (ongoing)
- 4.3.3 Provide reporting processes in a transparent, accountable and timely manner

Voting Requirement: Simple majority

COUNCIL DECISION Officer recommendation

Moved CR G Storer Seconded CR JM Stratford

That accounts as listed being for period 13 December 2019 to 29 January 2020.

Municipal VouchersTotalling\$ 573,836.98Credit Card Transactions (V486)Totalling\$ 535.96Total\$ 574,372.94

That accounts as listed being for period 30 January 2020 to 13 February 2020.

Municipal VouchersTotalling\$ 175,967.62Credit Card Transactions (V535)Totalling\$ 1,866.10Total\$ 177,833.72

To be endorsed or passed for payment

PUT & CARRIED: 7/0 RESOLUTION NO: 060220

11.2.4 MONTHLY FINANCIAL POSITION

As at 13 February 2020

Section 5.23 – Applicability

Location: Shire of Koorda

Portfolio: Governance, Administration and Finance

Cr JM Stratford

File Reference: ADM 0448

Disclosure Of Interest: No interest declared by CEO or DCEO

Author: Lana Foote, Deputy Chief Executive Officer

Signature of CEO

Attachment: Financial Position (Attachments Page 86)

Background:

Current Monthly Financial position as at 13 February 2020 on various accounts.

Comment:

The Municipal Account's financial position as at 13 February 2020 indicated at this time.

Monthly Financial Position Municipal Account \$461,530.99

Reserve Account \$5,675,428.37 Trust Account \$5,604.46

Consultation:

Monthly advice

Statutory Environment:

Local Government Act 1995, Section 6.4

Policy Implications:

Regulation

Financial Implications:

Shows current financial position

Strategic Implications:

Shire of Koorda Strategic Community Plan

4.2.4 - Operate in a financially sustainable manner (ongoing)

4.3.3 - Provide reporting processes in a transparent, accountable and timely manner

Simple majority

COUNCIL DECISION
Officer Recommendation

Moved CR PL McWha

Seconded CR BG Cooper

That the Financial Position, as at 13 February 2020, as presented, be noted, received and adopted.

PUT & CARRIED: 7/0 RESOLUTION NO: 070220

11.2.5 INVESTMENT OF COUNCIL FUNDS 1 October 2019 – 31 December 2019

Section 5.23 – Applicability

Location: Shire of Koorda

Portfolio: Governance, Administration and Finance

Cr JM Stratford

File Reference: ADM 0448

Disclosure Of Interest: No interest declared by CEO or DCEO

Author: Lana Foote, Deputy Chief Executive Officer

Signature of CEO

Attachment: Quarterly Report (Attachments Page 87 - 88)

Background:

Quarterly Report for the period ended 31 December 2019.

The Quarterly Report to Council gives details of all current investments showing place of investment, term of investment, interest rate, name of funds invested and transactions for the period.

Comment:

The attached breakdown is for your information and the position as at 31 December 2019.

Consultation:

Nil

Statutory Environment:

Local Government Act 1995, Section 6.4

Local Government (Financial Management) Regulations 1996-34.1(2) as amended 2005

Policy Implications:

Finance Policy No. 1

Financial Implications:

Budgetary considerations, amendments and cash flow requirements.

Strategic Implications:

Will assist in Councils longer term financial planning strategies and meet 'compliance' issues as required.

Shire of Koorda Strategic Community Plan

4.2.4 - Operate in a financially sustainable manner (ongoing)

19

Simple majority

COUNCIL DECISION Officer Recommendation

Moved CR GL Boyne

Seconded CR JM Stratford

That the Quarterly Report to Council on all current investments to 31 December 2019, as presented, be received and adopted.

PUT & CARRIED: 7/0 RESOLUTION NO: 080220

11.3 Law, Order & Public Safety

11.3.1 PROPOSED DELEGATION OF AUTHORITY TO CEO - POWERS

UNDER THE DOG ACT 1976 AND CAT ACT 2011

Section 5.23 – Applicability

Location: Shire of Koorda

Portfolio: Law, Order and Public Safety

Cr BG Cooper

File Reference: ADM 0119

No interest declared by the CEO Disclosure Of Interest:

Author: Darren Simmons, Chief Executive Officer DSfrmon

Signature of CEO

Attachment: Nil

Background:

Under the Dog Act 1976 and Cat Act 2011, the Shire has numerous duties and responsibilities associated with domestic animal management within the district.

It is suggested that in a contemporary context these duties and responsibilities may be considered more operational in nature as decisions are usually required on an urgent, as needed, day-to-day basis and thus not fit within Council meeting schedules or processes.

In effect, officers and contract rangers exercise their powers, authorities and duties under the relevant legislation to ensure appropriate animal management and community safety in the districts for which their appointments may relate.

Section 5.42 of the Local Government Act 1995 prescribes that Council may delegate its powers or duties to the Chief Executive Officer (CEO), Section 5.43 outlines the limitations on such delegations. Delegations to the CEO is also prescribed within other legislation.

In this respect, under section 10AA of the Dog Act 1976 and section 44 the Cat Act 2011, local governments may, in writing, delegate its powers to its CEO the performance of any of its functions under these Acts.

Comment:

As domestic animal management has become specialised and operational in nature, it is considered prudent and appropriate for Council to delegate its powers and the discharge of its duties to its CEO in accordance with section 10AA of the Dog Act 1976 and section 44 the Cat Act 2011.

Consultation

Deputy Chief Executive Officer

Statutory Environment:

Section 5.42 of the Local Government Act 1995:

5.42. Delegation of some powers and duties to CEO

(1) A local government may delegate* to the CEO the exercise of

any of its powers or the discharge of any of its duties under —

- (a) this Act other than those referred to in section 5.43; or
- (b) the *Planning and Development Act 2005* section 214(2),
- (3) or (5).
- * Absolute majority required.
- (2) A delegation under this section is to be in writing and may be general or as otherwise provided in the instrument of delegation.

Section 10AA of the Dog Act 1976:

10AA.Delegation of local government powers and duties

- (1)A local government may, by absolute majority as defined in the *Local Government Act 1995* section 1.4, delegate to its chief executive officer any power or duty of the local government under another provision of this Act.
- (2) The delegation must be in writing.
- (3) The delegation may expressly authorise the delegate to further delegate the power or duty.
- (4)A local government's chief executive officer who is exercising or performing a power or duty that has been delegated as authorised under this section, is to be taken to do so in accordance with the terms of the delegation unless the contrary is shown.
- (5)Nothing in this section limits the ability of a local government's chief executive officer to perform a function through an officer or agent.

[Section 10AA inserted: No. 18 of 2013 s. 8.]

Section 44 of the Cat Act 2011:

- 44. Delegation by local government
- (1) The local government may delegate to its CEO the exercise of any of its powers or the discharge of any of its duties under another provision of this Act.
- (2)A delegation under this section is to be in writing and may be general or as otherwise provided in the instrument of delegation.
- (3)A decision to delegate under this section is to be made by an absolute majority.

Policy Implications:

Nil

Financial Implications:

Nil

Strategic Implications:

Shire of Koorda Strategic Community Plan 2018

Outcome 4.1 – To provide accountable and transparent leadership

Absolute majority

COUNCIL DECISION Officer Recommendation

Moved CR BG Cooper

Seconded CR JM Stratford

That Council, by an absolute majority vote, delegates its powers and the discharge of any of its duties under any provision of the *Dog Act 1976 and the Cat Act 2011* to the Chief Executive Officer (CEO) of the Shire of Koorda, including the power to further delegate such powers and duties according to law.

PUT & CARRIED BY ABSOLUTE MAJORITY: 7/0 RESOLUTION NO: 090220

11.4 Health and Building

No items this month

11.5 Education & Welfare

No items this month

11.6 Housing

No items this month

11.7 Community Amenities

No items this month

11.8 Recreation and Culture

No items this month

11.9 Transport

No items this month

11.10 Economic Services

No items this month

11.11 Other Property & Services

No items this month

11.12 Reserves

No items this month

12 ELECTED MEMBERS MOTIONS OF WHICH PREVIOUS NOTICE HAS BEEN GIVEN

13 NEW BUSINESS OF AN URGENT NATURE INTRODUCED BY DECISION OF THE MEETING

COUNCIL DECISION

Moved CR PL McWha

Seconded CR JM Stratford

That a late confidential item: 13.1.1 Staff Matter, be accepted to the Agenda for information.

PUT & CARRIED: 7/0 RESOLUTION NO: 100220

COUNCIL DECISION

Moved CR GL Boyne

Seconded CR LC Smith

That Council close the meeting to the public at 5.34pm in accordance with section 5.23(2)(a) as the matter relates to an employee.

PUT & CARRIED: 7/0 RESOLUTION NO: 110220

13.1 STAFF MATTER

The CEO addressed Council and discussion ensued.

COUNCIL DECISION

Moved CR G Storer

Seconded CR JM Stratford

That Council open the meeting to the public at 5.43pm.

PUT & CARRIED: 7/0 RESOLUTION NO: 120220

14 MATTERS FOR WHICH MEETING MAY BE CLOSED

15 DATE OF NEXT MEETING

Wednesday 18 March 2020 @ 5.00pm

16 CLOSURE

The President thanked Councillors and Staff for their participation and closed the meeting at 5.44pm.

Signed

Presiding person at the meeting at which the minutes were confirmed

Date: 18 March 2020